

UTAH TRANSPORTATION COMMISSION

March 21, 2014
Santa Clara, Utah

The regular meeting of the Utah Transportation Commission was called to order at 8:40 a.m. by Chairman Jeffrey D. Holt, in the Santa Clara City Council Chambers, 2603 Santa Clara Drive, Santa Clara, Utah. The following Commissioners, staff members and others were in attendance:

Jeffrey D. Holt, Chairman
J. Kent Millington, Vice-Chairman
Meghan Z. Holbrook, Commissioner
Wayne K. Barlow, Commissioner
Dannie R. McConkie, Commissioner
Naghi Zeenati, Commissioner
Gayle F. McKeachnie, Commissioner
LeAnn G. Abegglen, Commission Secretary
Carlos Bracerias, Executive Director
Shane Marshall, Deputy Director
Cory Pope, Program Development Director
Bill Lawrence, Program Development
Bob Pelly, Program Development
Linda Hull, Director of Policy and Legis. Services
Jason Davis, Engineer for Operations
Becky Bradshaw, Finance Director
Nathan Lee, Region Two Director
Rick Torgerson, Region Four Director
Jim McConnell, Cedar City District Engineer
Kirk Thornock, Region Four
Robert Dowell, Region Four
Kevin Kitchen, Region Four
Monte Aldridge, Region Four
Dana Meier, Region Four
Ivan Marrero, FHWA
Myron Lee, Dixie MPO
MaryJo Hafen, Santa Clara City Council
Mayor Bob Stevenson, Layton City

David Murphy, City of West Jordan
Rick Davis, City of West Jordan
Mayor Ken Nielson, Washington City
Roger Carter, Washington City
Mike Shaw, Washington City
Cameron Cutler, St. George City
Ken Hooten, LaVerkin City Council
Randy Slack, LaVerkin City
Mayor Don Landes, Parowan City
Shayne Scott, Parowan City
Alma Adams, Iron County Commission
Steve Platt, Iron County
Jim Eardley, Washington County
Joe Wooley, WW Clyde
Bob Lamoreaux
Ed Cooper, Ash Grove Cement
Craig Friant, J-U-B
Brett Jensen, Lochner
Nick Betts, Lochner
Vonn Keeslar, InterPlan
Charles Allen, InterPlan
Aron Baker, Horrocks Engineers
Susan Crook, Io Landscape Architecture
Richard Kohler, Kohler Architecture
Rick Snyder, Sunrise Engineering
Jerald Tower, SLC Citizen
Linda Millington

PUBLIC COMMENTS

Chairman Holt invited Mayor Bob Stevenson of Layton to address the Commission, since he has another commitment. Mayor Stevenson spoke about economic growth, the challenges of moving people from point A to point B in their community, the unique situation with Hill Air Force Base, and the traffic situation at the Hill Field Road and I-15 interchange.

APPROVAL OF MINUTES

Commissioner Zeenati moved to approve the minutes of the February 14, 2014, Commission meeting and TOC Presentation and tour. Commissioner Barlow seconded the motion, and the minutes were approved.

LOCAL AREA PRESENTATION BY REGION FOUR

Rick Torgerson, Region Four Director, welcomed the Commission to the St. George area and then turned the time over to Kirk Thornock for an update on projects in the area, Robert Dowell for a review of Region Four's I-15 Safety Study, and Dana Meier for a presentation the Dixie Drive Interchange.

PUBLIC COMMENT

Commission and UDOT staff introductions were made, and Gayle McKeachnie was introduced as the newest member of the Transportation Commission. MaryJo Hafen, Santa Clara City Councilmember, welcomed the Commission to Santa Clara. She remarked that there are no state roads in Santa Clara, but they still appreciate UDOT's support and all they do. Steve Platt, Iron County Engineer, expressed appreciation for UDOT's region personnel, and spoke about the Cedar City West Valley Belt Route. They would like to explore the possibility of exchanging federal dollars for state dollars so the county can build the project now. Mr. Torgerson noted that they would be bringing this to the Commission for consideration in the next month or two. Alma Adams, Iron County Commissioner, also expressed appreciation for the region personnel and spoke about the need for deer fencing in the Parowan area. He also commented on the exchange of funding for the Cedar City West Valley belt route.

Mayor Don Landis from Parowan thanked the staff of UDOT for all they've done for their city. He talked about the Main Street project currently under construction, and the problems they are having at their south interchange, which is a dangerous interchange. It's something that needs to be looked at and is important to the city. County Commissioner Adams also commented on the Parowan interchange and said he would appreciate anything that can be done. Mayor Ken Nielson from Washington City commented on the Southern Parkway and talked about the traffic challenges at Green Springs Drive, and Telegraph Road. He asked that something be put on the long range plan to help with the situation there. Jim Eardley, Washington County Commissioner, welcomed the Commission to the area and said they are exceptionally well treated by UDOT. He commented on the Southern Parkway, the Mall Drive bridge over the Virgin River, the Mall Drive underpass, and the importance of the Washington Parkway, from Exit 13 to Red Cliffs Drive, in the future.

Susan Crook, St. George resident and landscape architect, said she appreciates the work the Commission and UDOT staff does. She also expressed concern regarding events, such as the St. George marathon, and the potential for conflicts with construction projects. She asked that UDOT consider the economic impacts of projects on the local communities, and to help mitigate some of those impacts. Ed Cooper, Ash Grove Cement, noted that he is about to retire and has been attending meetings for quite a while. He said UDOT has done a tremendous job of staying ahead of the traffic needs for one of the fastest growing states in the nation, and remarked that there is room for both asphalt and concrete surfaces. Richard Kohler, Kohler Architecture, reminded the Commission of previous correspondence he sent last summer regarding Bluff Street. He gave a PowerPoint presentation to discuss his thoughts regarding the future projected ADT numbers used for the Bluff Street project, which he disputes. His presentation provided additional detailed information on his ADT projections and the alternative concepts he believes would help with the Bluff Street traffic issues.

UDOT SCOREBOARD

Jason Davis, Engineer for Operations, gave the report for Construction program and the Safety program.

EXPRESS LANES UPDATE

Jason Davis stated that per FHWA guidelines, UDOT studies the Express Lanes and the speeds that are traveled in each segment. FHWA requires that a speed of 45 mph is maintained 90% of the time during peak hours for a six month period. UDOT has their own requirement to stay above 55 mph during that same period, but is dropping below that in two segments in the Salt Lake metro area. He noted that the previously set cap of 6000 C decals has been reached so they would not be selling any more decals. An additional study will be done to look at how to increase speed in the express lanes. Options include decreasing the number of C decals, increasing the number of carpoolers required in a vehicle to three, and increasing the toll rates.

ADMINISTRATIVE RULE REVIEW

R909-19 Safety Regulations for Tow Truck Operations

Jason Davis explained that the biggest changes being made to this rule are that maximum storage rates for non-consent police generated tows (outside and inside storage) were being increased, as were fuel surcharge rates. Other non-substantive changes were being made as well. There was extensive discussion that took place regarding the rate changes and whether they were warranted or not.

LEGISLATIVE SESSION UPDATE

Linda Hull, Director of Policy and Legislative Services, reviewed the results of the 2014 Legislative Session. She discussed several bills, including those regarding seat belt usage, distracted/drowsy driving, funding, and speed limits. She noted which ones passed and which ones failed. Becky Bradshaw, Finance Director, gave a fiscal report for 2015. She said the total of all the funding sources for each program comes to \$1,278,006,700. She talked about the changes to the Transportation Funds and discussed two programs – Construction Management and Transportation Investment – and how they factor into the STIP Workshop next month. Carlos Braceras, Executive Director, stated that the amounts are projections of what the Legislature anticipates UDOT would be receiving and would be adjusted if needed. He also talked about the possibility of delayed reimbursements by FHWA if the Highway Trust Fund goes below a certain amount.

PLANNING AND PROGRAMMING

2014 STIP Amendment #6

Funding Adjustments - At Award and Post Construction

Bill Lawrence, Program Finance Director, reviewed three projects returning funds at award and four projects returning funds at post construction. He requested approval to transfer the funding to be reprogrammed at a later date.

Commissioner Zeenati moved to approve the transfer of funding from the adjustments at award and post construction, as reviewed. Commissioner Holbrook seconded the motion and it was unanimously approved.

Region One – Funding and Project Adjustments

Bill Lawrence stated that Logan City decided not to accept the STP/TAP funds for the Logan and Northern Canal Trail project that were approved in the November 2013 meeting. Region One is recommending that the funds be reprogrammed, and to add \$100,000 each to the West Haven D&RGW Rail to Ogden River Trail project and the Garden City Beach Head Parking project. Mr. Lawrence requested approval to transfer the funds.

Commissioner Barlow moved to approve removing \$200,000 of funds from the Logan & Northern Canal Trail project, and transferring \$100,000 each to the West Haven D&RGW Rail to Ogden River Trail project and the Garden City, Beach Head Parking project. The motion was seconded by Commissioner Millington and approved. Commissioner Holbrook was absent for the vote.

MAG Request – Funding Addition and Project Cancellation

Bill Lawrence said Provo City is requesting that the Provo ACS Light Traffic Responsive Signal System project be cancelled and the \$2.5 million of funds be transferred to the Provo Westside Connector Project, which has a current shortfall of approximately \$7 million. In addition, the city has requested that an additional \$4.5 million from County Sales Tax funds be made available to make the project whole. He said MAG's Regional Planning Committee approved adding \$7 million to the Provo Westside Connector, Airport to I-15 project, as requested by Provo City.

Commissioner Millington moved to approve the cancellation of the Provo ACS Light Traffic Responsive Signal System project and to transfer the \$2.5 million to the Provo Westside Connector, Airport to I-15 project. Also, to approve the addition of \$4.5 million of Utah County Sales Tax funds to the project, as requested. Commissioner Zeenati seconded the motion and it was unanimously approved.

Access Utah County – Closeout Funds

Bill Lawrence said that Region Three is requesting approval to add \$6.3 million of unprogrammed TIF funds to the following three Access Utah County projects: \$2 million to the Pioneer Crossing, Lehi project, \$3 million to the SR-114; Geneva Road Roadway Widening project, and \$1.3 million to the SR-92; Lehi to Highland, Roadway Widening project. He explained the reasons the funds are needed on the three projects and noted that the funds are available from balance being returned from the I-15; Utah County Corridor Expansion (I-15 Core) project.

Commissioner Zeenati moved to approve adding a total of \$6.3 million of TIF funds to the following Access Utah County projects: Pioneer Crossing, Lehi project, SR-114; Geneva Road Roadway Widening project, and SR-92; Lehi to Highland, Roadway Widening project. The motion was seconded by Commissioner Barlow and unanimously approved.

SIB Loan Request – West Jordan City

Rick Davis and Dave Murphy from West Jordan City presented information on West Jordan City's request for a SIB loan. Mr. Davis explained the significance of the project on 9000 South from 4800 West to 5300 West and why they want to construct this project sooner rather than later, and Mr. Murphy provided detailed information on the project itself. Nathan Lee, Region Two Director, commented on the loan request and also talked about working on jurisdictional transfers of 9000 South and 7800 South in the future. Bill Lawrence reviewed financial details of the request and asked for approval of the SIB loan request by West Jordan City.

Commissioner Holbrook made a motion to approve the SIB loan request by West Jordan City. It was seconded by Commissioner Millington and unanimously approved.

UDOT PROPERTY EXCHANGE **Clinton Corners, LLC**

Shane Marshall, Deputy Director, explained the details of the property exchange request between UDOT and Clinton Corners, LLC, who owns a parcel of land, located at 1800 North and 200 West in Clinton, adjacent to the UDOT Clinton Shed site. They want to build a Zaxby's chicken restaurant there, but UDOT needs property from them for future roadway improvements. A cross access easement and a potential UDOT surplus parcel have been identified to trade for the Clinton Corners parcel needed. It would be a value for value exchange.

Commissioner Holbrook moved to approve the property exchange between UDOT and Clinton Corners, LLC. Commissioner Barlow seconded the motion and it was unanimously approved.

INFORMATIONAL ITEMS **FHWA Report**

Ivan Marrero from FHWA reported on recent developments with the transportation bill, the next round of Tiger Grants, and the situation with the Highway Trust Fund. Shane Marshall further discussed the next phase of the Tiger Grants and the projects UDOT will be submitting for consideration.

Commission Committee Reports

Commissioner Zeenati reported that he has attended several meetings recently, Commissioner Barlow said the CP Advisory Committee meeting was cancelled this month, and Commissioner Millington said he attended a MAG meeting. Chairman Holt mentioned that he missed the last CIB meeting, and Commissioner Holbrook reported that JPAC was postponed until after the Legislative Session. Commissioner McConkie reported on UTA meetings he attended, and said he would be missing the Regional Growth Committee meeting today. Chairman Holt stated that he would work on new committee assignments, since there is a new Commissioner on board.

Director Braceras asked Dana Meier to give the Commission an update on the Lake Powell Ferry. Mr. Meier discussed the challenges they are facing to keep the ferry safe and operable, noted that

the ferry was out of operation due to damage to the ferry, and said they are working with Aramark to get it repaired and ready in time for the opening in May.

Upcoming Transportation Commission Meetings

The next regular Utah Transportation Commission meeting is scheduled for Friday, April 18, 2014, in Salt Lake City, Utah. The following meeting dates have been scheduled:

May 15-16, 2014 – Monticello
June 12-13, 2014 – Roosevelt
July 2014 – No meetings scheduled
August 14-15, 2014 – Lehi
September 11-12, 2014 – Salt Lake City
October 9-10, 2014 – Bountiful
November 13-14, 2014 – Price
December 5, 2014 – Salt Lake City

The meeting adjourned at 11:23 a.m.

LeAnn Abegglen, Commission Secretary